Monetary Policy Behind the Veil of Ignorance

Rommeswinkel, Hendrik* Hao, Wu[†]

AUGUST 12, 2025

Abstract

We analyze the problem of the choice of a central bank constitution. We model the decision problem as a choice behind a veil of ignorance in which the policy maker only receives information about predicted behavior of agents under different policies. We derive a policy criterion that only relies on this information and is robust to misspecification of the utilitarian welfare function. We compare price stabilization, output stabilization, and inflation targeting in a standard new Keynesian model with Calvo price staggering. Under our policy criterion, the policy maker perceives a tradeoff between output stabilization and price stabilization. The reason is that in the absence of knowledge about a utilitarian welfare function, stabilizing the natural level of output is not normatively desirable. Despite these findings, we show that for numerical approximations of parameters the utilitarian results of the standard new Keynesian model are suprisingly robust — the optimal policy under our criterion places a strong emphasis on price stability.

KEYWORDS: Monetary Policy, Monetary Constitution, Veil of Ignorance,

Robustness, Freedom of Choice, Policy Criteria

JEL CLASSIFICATION: E12, E52, E61

^{*}Department of Economics and Center for Research in Econometric Theory and Applications, National Taiwan University, No. 1, Sec. 4, Roosevelt Rd., Taipei 106.

[†]Department of Economics, National Taiwan University, No. 1, Sec. 4, Roosevelt Rd., Taipei 106.

1 Introduction

Utilitarian economic policy evaluation requires not only an economic model of how policies affect individual behavior but also cardinal information about individual's utilities. However, cardinal, interpersonally comparable utility functions are notoriously difficult to obtain. Undergraduate students are thus often cautioned not to interpret utility functions in consumer theory as cardinally meaningful. The difficulty of obtaining cardinal utility information has led economists to instead employ less stringent criteria such as Pareto efficiency. This however often leads to a large set of optimal policies.

The problem of using utility information of either ordinal or cardinal scale is amplified by the insights gained from behavioral economics – if agents do not maximize a well-defined utility function, the policy maker runs the risk of maximizing the wrong objective. There are two possible approaches to address this issue. First, one can maintain the (informationally infeasible) utilitarian policy objective and try to achieve a policy that performs well under as many different utility specifications as possible. Second, one can abandon the utilitarian policy objective in favor of a criterion that is informationally feasible and fulfills desirable properties.

In this paper we pursue the second approach in the context of monetary policy by examining what monetary policy a rational policy maker would choose if supplied with a model of the behavior of agents but without information about the utility functions of the agents. The absence of useful utility information is especially plausible in the context of the choice of a monetary constitution. Basing a monetary constitution not only on the stability of aggregate behavior over time but also on the stability of individuals' imputed utility functions is highly error-prone. A monetary constitution that is robust to misspecification of the utility functions is therefore desirable.

It is a recurring theme in economics to create institutions such that the policy maker does not need to know the exact utility function of individuals. For example, the first welfare theorem gives conditions under which a market may reach an efficient allocation without intervention of the policy maker. Another example is the mechanism design literature that commonly designs institutions in such a way that for some set of utility types agents voluntarily reveal their type and reach the desired outcomes. In such settings, instead of implementing a particular outcome, the policy maker prefers to leave decision room for the

¹For an overview of the literature, see Elster and Roemer (1991).

agent. Our policy maker's policy criterion reflects this idea by maximizing a measure of control the agents have over their outcomes. Thus, in the absence of utility information the policy maker maximizes the control the consumers have over their own consumption as measured by the informativeness of the demand functions about consumption outcomes.

We justify the criterion of the policy maker axiomatically using a decision problem similar to that of Harsanyi (1977). Behind a veil of ignorance, the policy maker forms preferences over policies that consist of an institution and a behavioral nudge. The choice of institution determines the likelihood of outcomes given an action by the decision maker. The choice of the nudge determines the probability with which the actions are chosen.² The decision of the policy maker is under uncertainty, thus behavioral nudges are represented by a probability measure over the agent's actions and institutions are represented by conditional probability distributions over outcomes given the agent's actions.

We impose the von Neumann-Morgenstern axioms on the policy maker if all uncertainty is generated by the institution. That is, if two policies are effectively lotteries over outcomes in which the consumers have no influence, the policy maker compares the policies by their expected desirability. In addition, we impose that observationally indistinguishable policies must be indifferent to each other. In other words, if a monetary policy yields exactly the same predicted behavior as another monetary policy, then the policy maker is indifferent between the two policies. This captures the idea that economic models are only useful as descriptions of (observable) behavior and any modelimposed unobservable quantities (such as utility) are normatively irrelevant beyond what can be deduced from behavior.³ Two further conditions guarantee additive separability of the policy criterion across subpolicies and choices of agents. From these axioms follows that the decision maker ranks policies by the mutual information between actions and outcomes and an expected valuation of the outcomes. Thus, the policy maker maximizes the expected control of consumers over consumption, which we interpret as a measure of freedom of

²Alternatively, one can think of the preferences of the policy maker as including preferences over institutions together with hypothetical preferences about how individuals behave within these institutions. For example, a policy maker may prefer individuals to cooperate with each other in the prisoner's dilemma to defecting but may believe that both players will defect if the prisoner's dilemma is played.

³This is indeed our only axiom that is not fulfilled by an expected aggregate utility maximizer. A utilitarian policy maker would make the evaluation of policies not only dependent on observable behavior but also on the utility experienced by the agents.

choice.4

Any optimal policy results derived using our criterion are behaviorally *robust* in the following sense. Suppose two economists consulting the policy maker disagree on whether a utility-maximizing model of consumers or a behavioral model is correct. If both models yield the same predicted behavior, then the policy maker will have the exact same preferences over policies. Thus, the policy maker only requires a descriptively accurate model of behavior, not a literally accurate model. Whether consumers *actually* maximize a well-defined utility function is irrelevant to the policy maker as long as the model accurately describes behavior. We consider this robustness a desirable feature of our criterion.

In our analysis of a monetary constitution, we assume that the policy maker only chooses from a restricted set of institutions and nudges. The policy maker cannot change the market structure or productivity of firms but takes as given a standard new Keynesian monetary model of a continuum of goods with sticky prices. The marginal rate of substitution between these goods is stochastic behind the veil of ignorance. The agent provides labor to a continuum of firms that each produce a single good. Firms' productivity is also stochastic over time. There are both firm-specific shocks and shocks to the productivity of all firms. We employ Calvo (1983) price staggering; every period, only a fraction $1 - \alpha$ of firms get to reset their prices, and all other firms must sell their goods at the same price as before. Firms are monopolists and maximize profits. In this setting, monetary policy affects real variables.

In the standard new Keynesian monetary model there is usually no tradeoff between fully stabilizing prices or the output gap. This "Divine Coincidence" suggests that adopting a monetary policy constitution that prescribes price stability or output stability yields equivalent results. Blanchard and Galí (2007) showed that under real imperfections this result breaks down. We extend their result by showing that if a policy maker abandons utilitarian welfare in favor of our axiomatized criterion, then even in a model *without* real imperfections the policy maker perceives a tradeoff between output and price stabilization. The reason is that if the standard new Keynesian model is interpreted as only describing behavior and the utility functions are not taken literally as the exact utility functions of the agents, then the natural level of output inferred from the model is not necessarily the most desirable (based on the unknown true

⁴For an overview over the freedom of choice literature, see Dowding and van Hees (2009).

utility of the agents). Since our policy maker cannot know the natural level of output, this creates a tradeoff between *absolute* output level stabilization and price stabilization.

We analyze the choice between a policy in which the price level is kept constant, a policy in which aggregate output is kept constant, and inflation targeting. We obtain a criterion under which price stabilization is superior to output stabilization. Low intertemporal elasticity of substitution of leisure and consumption makes price stabilization more attractive. Similarly, a high elasticity of substitution between different products makes price stabilization more attractive. A higher price rigidity and lower intertemporal discounting (i.e., a higher discount factor) makes output stabilization more attractive. These results are confirmed in our analysis of inflation targeting; the same comparative statics hold with respect to the intensity to which the central bank should react to the deviation from the inflation target. Using reasonable estimates of the parameters of the model, we obtain that the optimal policy almost exclusively focuses on price stabilization. This shows that the utilitarian results of Rotemberg and Woodford (1997, 1999) are robust to misspecified utility functions – a policy maker who employs a standard new Keynesian model to predict behavior and does not know the utility functions of agents would also conclude that central banks should put a greater emphasis on price stabilization.

The paper continues as follows. In Section 2, we review the literature our paper relates to. In Section 3, we axiomatically derive mutual information between demand and consumption outcomes as the policy maker's objective. In Section 4, we introduce the model which represents the information received by the policy maker about the effects of the policy. In Section 5, we derive the freedom of choice obtained from various policies and compare under which circumstances one or another policy is more desirable. Section 6 presents avenues for further research and concludes.

2 LITERATURE

Monetary policy at different time periods and with different emphasis of topics is surveyed by Blanchard, Dell'Ariccia, and Mauro (2010), Blinder, Ehrmann, Fratzscher, De Haan, and Jansen (2008), Clarida, Gali, and Gertler (1999), Flood and Isard (1989), Friedman (1988), Goodfriend (2007), Taylor (1999). Following Rotemberg and Woodford (1997, 1999), utility as a welfare criterion in monetary

policy has been explored in many directions. Most contributions centered around refining the economic model of behavior. Debortoli, Kim, Lindé, and Nunes (2019) discusses how to design simple loss functions for monetary policies which is closest in spirit to our paper. Our analysis suggests a loss function that is motivated by (in principle) empirically accessible information only.

There is a large literature on macroeconomics with boundedly rational agents. For surveys, see for example Akerlof (2002), Rötheli (2015), Shiller (2003). Usually, behavioral insights are incorporated in order to improve the predictions of models. Our approach is instead to ensure that policies remain normatively convincing even if the policy maker is uncertain about the rationality of agents. Given that our policy maker maximizes an information-theoretic measure, there is also an interesting connection to the literature on rational inattention (Sims, 2003), in which these information-theoretic measures arise within the utility functions of agents.

Parameter uncertainty (Edge, Laubach, & Williams, 2010; Sala, Söderström, & Trigari, 2008) and model uncertainty (Coenen, 2007; Giannoni, 2002; Levin & Williams, 2003) are closely related to the problem we address. In such models, the policy maker faces uncertainty about the behavioral model but is certain about the utility scales for each possible model of behavior. We make the assumption that the policy maker cannot even form beliefs over a parametric family of utility functions. This is also in the spirit of parts of the robust mechanism design literature, particularly robust constitutional design (Auriol & Gary-Bobo, 2007) and informationally robust auction design in which buyers' utilities are unknown (Bergemann, Brooks, & Morris, 2017; Du, 2018). The main difference to this literature is that our paper assumes that the policy maker still has a valid descriptive model of behavior but does not know the utilitarian objective. In contrast, robust mechanism design maintains the utilitarian objective but considers a wide range of possible information structures of agents that may generate different behavior.

Uncertainty about the natural rate of interest (and thus the other "natural" variables) has been historically much discussed in the literature. Orphanides (2003a, 2003b), Orphanides and Williams (2002) give an overview of the empirical difficulties of dealing with noisy estimates of these "natural" variables in monetary policies. The Austrian school already very early addressed the problem of optimal monetary constitutions (Boettke & Smith, 2016; D'Amico,

2007, provide surveys).

Our analysis assumes that the monetary constitution can constrain the central banker effectively to avoid time-consistency problems of the form discussed by (Barro & Gordon, 1983; Kydland & Prescott, 1977). A monetary policy constitution of course sets not only a policy goal but also creates institutions that implement the policy. The analyses of Lohmann (1992) and Walsh (1995) complement ours in this respect.

Within welfare economics, our analysis is closely related to impartial observer theorems Harsanyi (1953, 1955, 1977) and the Harsanyi-Sen debate on utilitarianism as a policy criterion (Grant, Kajii, Polak, & Safra, 2010; Sen, 1977). Weymark (1991) provides a survey on this debate. Our suggested criterion for the policy maker can be interpreted as a measure of freedom of choice. For the axiomatic derivation of the measure in a game theoretic context, see Rommeswinkel (2019). Dowding and van Hees (2009) surveys the freedom of choice literature.

Our welfare criterion depends on the beliefs of the policy maker in a nonlinear way. Decision theoretically, this has been explored as belief-dependence of preferences (for example: A. Caplin & Leahy, 2001; Andrew Caplin, Dean, & Leahy, 2017; Luce, Ng, Marley, & Aczél, 2008; Dillenberger & Raymond, 2019).

3 Normative Framework

The main normative framework in economics is welfarism, which aggregates individual preferences into society's preferences via the concept of Pareto efficiency; a state of the world is better than another, if all individuals agree that the former is at least as good as the latter and at least one individual strictly prefers the former to the latter. Many remarkable results can be derived from this rule but its simplicity comes at a cost; it usually does not yield a complete ordering of policies but only a partial order. In a series of papers, Harsanyi (1953, 1955, 1977) provided a foundation for a criterion that yields a complete order, utilitarianism. Harsanyi (1977) assumed that the policy maker has to make a decision behind the veil of ignorance about which position in society she will occupy. The policy maker is an expected utility maximizer and the individuals in each position in society are expected utility maximizers. If the policy maker subscribes to reduction of compound lotteries, then the policy maker should maximize the weighted sum of the expected utility functions of

the positions in society. However, this requires that the policy maker knows the expected utility functions associated with each of the possible positions in society. Most importantly, the scale of the utility function must be known for every individual and be interpersonally comparable to other individuals. Scepticism whether this strong requirement can be fulfilled is warranted. Even if we were to obtain lottery choice data for all individuals, this lottery data were consistent with expected utility maximization, and we were able to estimate the shape of the utility function from the data, still these functions would only be unique up to separate affine transformations for each individual. Moreover, as argued by Sen (1977), Grant et al. (2010), Weymark (1991), it may still be normatively more compelling to aggregate individual utilities using a nonlinear aggregation function.⁵

We therefore return to Harsanyi's initial setting but do not allow the policy maker to form preferences dependent on unobservable data such as utility scales – instead, the policy maker must rank policies solely on behavior data. We assume that the behavior data is given by the demand functions of the individuals and the consumption outcomes they achieve. The policy maker may take measures to influence the way in which the reported demand functions influence the likelihood of outcomes via "institutions" or even the likelihood of the reported demand functions via "nudges". In our derivation of the policy criterion we allow for a broad range of institutions and nudges such that the policy maker's preferences over policies are defined over arbitrary institutions and nudges. Behind the veil of ignorance, the policy maker is uncertain about the individual demand functions and the production possibilities of the economy. When applying the policy criterion, the policy maker has to decide behind the veil of ignorance what kind of monetary constitution to adopt. This is naturally a much more restricted set of policies.

The problem of choosing a central bank constitution closely resembles the assumptions made by the veil of ignorance framework we employ. Central banks are usually highly independent institutions bound by certain constitutional constraints. When choosing the constitutional constraints, policy makers face high uncertainty about future shocks to demand and supply. It is therefore

⁵Rawls (1971) argues for a maximin criterion of an index of primary goods. This avoids requiring knowledge of the utility functions of agents. However, from the perspective of the policy maker, this is an extremely inequity averse criterion and may require the policy maker to give up large gains in total primary goods for miniscule improvements in equality (Harsanyi, 1975).

unrealistic to assume that a policy maker will be able to perform a meaningful utilitarian analysis in which utility functions are known. Instead, we only impose a set of axioms on the policy maker's preference over the set of policies \mathcal{P} . Our set of policies contains in principle all possible economic instutions that allocate outcomes based on actions taken (effectively messages sent) by the individuals. In addition, policies may contain "nudges" with which the choices of the individuals are influenced. As has been argued by Thaler and Sunstein (2008), there is effectively no way *not* to nudge and thus we refrain from defining nudges relative to some "neutral" point but instead as a probability distribution over the choice of actions taken by the individuals. A policy P therefore consist of a nudge $P_{\mathcal{X}}$ that is a probability measure on messages \mathcal{X} and an institution $P_{\mathcal{O}|\mathcal{X}}$ that is a conditional probability measure on outcomes \mathcal{X} Given a nudge, the policy maker is therefore uncertain what messages will be sent and given a message, the policy maker faces uncertainty about what outcome will be implemented by the institution.

The set of policies \mathcal{P} is therefore isomorphic to a set of probability measures – each policy $P \in \mathcal{P}$ can be represented by a probability measure that describes the expectations of the policy maker over the behavior of the individuals and the outcomes achieved. Naturally, the set of such policies is large as it may contain for example institutional arrangements in which outcomes are determined not by market interactions but by dictatorial or lottery assignments.

We now make more precise what the assumed set of outcomes 0 and the set of messages X are. We assume that the set of outcomes 0 consists of the equilibrium quantities $c \in \mathbb{R}^I_+$ of the goods indexed by I consumed by the agent and the hours worked by the agent, $y \in \mathbb{R}$. A generic outcome is denoted by the letter $o \in 0$. As messages the agents report demand functions to a Walrasian auctioneer.

The demand function $x:(p,w)\mapsto (c^d,y^s)$ maps prices and wages into consumption demand and labor supply subject to the constraint $pc^d\equiv \int_{i\in I}p_ic_i^d=y^sw^{.6}$ We denote the set of demand functions of the consumer by $\mathfrak{X}=\{(p,w)\mapsto (c^d,y^s):pc^d=y^sw\}$, i.e., the set of all functions that map prices into quantities subject to the budget constraint. After the consumer reports the demand function, the Walrasian auctioneer allocates consumption. Since there may exist

⁶We derive the policy maker's preference in a model with only a decision in a single time period. This is without much loss of generality; in the intertemporal decision problem, we could replace the demand functions by demand functions over time and consumption outcomes by sequences of consumption quantities.

uncertainty about the production conditions and consumer demand, from the position of the policy maker every policy yields only a probabilistic relationship between the demand and the outcome. Under the assumption that policies differ meaningfully if and only if the resulting behavior or outcomes differ, the set of policies can be assumed to be equal to the set $\mathcal P$ of finite support probability measures on $(\mathfrak X \times \mathfrak O)$ endowed with the product topology.⁷

The policy maker forms preferences over the set of policies \mathcal{P} . A standard normative assumption on the policy maker is rationality:

Axiom 1 (Rationality). The policy maker forms complete and transitive preferences \succeq over the set of policies \mathcal{P} .

Continuity is also a standard assumption that guarantees that the policy maker ranks similar policies similarly.

Axiom 2 (Continuity). The policy maker's preference is continuous.

Continuity guarantees that there are no "jumps" in the evaluation of policies in case behavior or outcome probabilities change by a little.

We define policies in which the choices of the consumers do not matter as lotteries. That is, a policy is a lottery if every demand function in the support of P yields the same conditional probability measure over consumption outcomes. Thus, all uncertainty about outcomes is generated by the chosen institution and not by uncertainty about the demand of the agent. In other words, in such policies the Walrasian auctioneer completely ignores the stated demand function and instead randomly assigns consumption to the consumers according to the marginal measure P[o].

For lotteries, it is natural to assume the von Neumann-Morgenstern independence axiom. Define $P''' = \alpha P \oplus (1 - \alpha)P''$ as the probability mixture such that $P'''[x,c] = \alpha P[x,c] + (1-\alpha)P''[x,c]$.

Axiom 3 (Lottery Independence). For all policies that are lotteries, the policy maker obeys the von Neumann-Morgenstern Independence axiom, i.e., if P, P', and P'' are lotteries, then $P \succeq P'$ if and only if $\alpha P \oplus (1 - \alpha)P'' \succeq \alpha P \oplus (1 - \alpha)P''$ for all $\alpha \in (0,1)$.

⁷For simplicity, we introduce the following notational conventions. $P[x,o] \equiv P[\{(x,o)\}]$, i.e., for singletons we omit the set notation. Marginal probabilities are defined as $P[o] \equiv P[\{(x',o'): o'=o\}] = \int_{x' \in X} P[x,o]$. The conditional measure uses the | notation, $P[o|x] = \frac{P[o,x]}{P[x]}$ if P[x] > 0.

The von Neumann-Morgenstern independence axiom is a standard axiom of rationality for decisions under risk. Note that in contrast to Harsanyi (1977), we only impose expected utility rationality on the policy maker (which seems obviously desirable) but not on the agents affected by the policies. The consumers may in principle follow any behavioral model. Moreover, we only impose the independence axiom on the policy maker in case the consumers have no meaningful choices. If a policy gives consumers some way of influencing the outcome with their reported demand, it is not a lottery and lottery independence does not impose restrictions on the policy maker's preferences. This allows the policy maker to treat uncertainty derived from consumer behavior differently from uncertainty derived from external shocks. The decision maker may prefer to be uncertain about outcomes because of the choices of consumers to being uncertain about outcomes because of external shocks. This is consistent with the idea that the policy maker may value control of the consumer over outcomes.

For a given policy, two demand functions are indistinguishable in case they yield the same conditional measure of consumption. When the policy maker obtains data about behavior, we assume that all the policy maker can observe is how likely it is that somebody will obtain a certain consumption level given a reported demand function. For example, two demand functions derived from utility functions that are monotone transformations of another are observationally equivalent. Similarly, two demand functions that only differ on unavailable goods (for example, goods that are not produced under policy P) are also observationally equivalent. Formally, in a policy P, two demand functions P and P are equivalent if P[o|x] = P[o|x'] for all P0. Two policies P1, P2 are observationally equivalent, denoted by P3 are equivalence classes of demand functions are equally likely.

Axiom 4 (Observational Equivalence). If two policies are observationally equivalent, then the policy maker is indifferent between the policies.

This axiom also prevents the policy maker from ranking institutions (i.e., conditional measures over outcomes given messages) using unincentivized information – if the conditional measures of outcomes are identical for two messages, then the relative likelihood with which they are chosen is irrelevant to the ranking of the policy.⁸

⁸Another consequence of this axiom is that messages (even though they are demand

We illustrate the axiom with an example. Suppose a policy maker prohibits the consumption of two goods, drugs and rock'n'roll. Consider the demand function x of a drug addict and the demand function x' of a rock'n'roll addict. Suppose that the two demand functions only differ with respect to the consumption of the two goods (whenever these goods are available). Then, under the policy in which the policy maker prohibits the consumption of both goods, the two demand functions are observationally equivalent. This is because we have empirically no means to distinguish drug addicts from rock'n'roll addicts both behave the same way given the prohibition of drugs and rock'n'roll. According to the Observational Equivalence Axiom, the relative likelihood of a consumer being a drug addict instead of a rock'n'roll addict P[x]/P[x'] does not matter for the preference of the policy maker for this policy. Indifference of two policies directly follows if they both prohibit drugs and rock'n'roll and only differ on the relative likelihood P[x]/P[x'], but agree on P[x]+P[x'] and P[x'']for all other demand functions x''. It is straightforward to construct similar examples in which behavior is observationally equivalent because of different utility scales, randomized allocation of goods, or changes of the underlying behavioral model.

We next give a formal structure to the idea that in some policies, consumers have more influence on their outcomes than in other policies. From this, we then derive an axiom that captures the intuition that the policy maker's preference is independent across changes in influence over different demands.

Suppose that the policy maker expects that under a certain policy P, the consumer reports demand function x or x' to the Walrasian auctioneer. The two demand functions are initially observationally distinct. For example, if a fixed share of the budget is reserved for goods i and i', then x might allocate the entire share to i while x' allocates the entire share to i'. A choice deprivation is a change in the policy such that the Walrasian auctioneer ignores the distinction between x and x' and randomly allocates goods either according to x or x', ignoring the actually reported demand. In other words, the institution is changed in such a way that for some demand functions it becomes irrelevant whether to report one or the other.

We assume now that the policy maker's preference is (ceteris paribus)

functions) have no intrinsic meaning. If all agents and the walrasian auctioneer collectively agree to treat the demand of good 1 as the demand of good 2 and vice versa, then the joint measure of outcomes and messages will change by a permutation on the messages, which is irrelevant to the preference of the policy maker.

independent in identical choice deprivations. Consider two policies that differ only on the joint probability of outcomes and the demand functions in $\mathcal{X} \setminus \mathcal{X}'$. Assume that in all other respects, the policies are identical. Due to their differences, one policy may of course be preferable to the other. We assume that this preference does not change if the policy maker deprives the consumer of demand choices in \mathcal{X}' . That is, if the policy maker deprives the consumer in two policies of identical choices, then the preference between the two policies does not change. We thus assume the following axiom.

Axiom 5 (Deprivation Independence). The preferences of the policy maker are independent of identical choice deprivations; applying an identical choice deprivation to two policies does not change the preference between these policies.

We define a sub-policy as the policy obtained from conditioning the probability measure P to a subset of the consumption outcomes. Formally, if P is a policy and O' is a subset of outcomes O, then the probability measure obtained by conditioning P on O' is a subpolicy of P with respect to O'

Axiom 6 (Weak Decomposability). If two policies differ only on their subpolicies with respect to the outcomes O', then the preference between the two policies is determined by the preference on the subpolicies with respect to O'.

Weak Decomposability states that policies can be improved by focusing on improvements on a subset of the outcomes. This is an assumption that is implicit in much of economic analysis that finds improvements in localized contexts to gain overall improvements. For example, in general equilibrium analysis an intervention in some market can be separately analyzed from other markets if it does not influence behavior in the other markets. We call this condition weak because it is only required to hold if outside of the subpolicy all behavior remains observationally identical; if a change in a subpolicy were to affect behavior outside of O', improvements of that subpolicy do not necessarily yield improvements of the overall policy.

Theorem 1. If the policy maker's preference fulfills Axioms 1-6, then the policy maker's preferences \succeq can be represented by a function of the form

$$U[P] = \sum_{o \in \mathcal{O}} P[o]v[o] + r \cdot \sum_{x \in \mathcal{X}} \sum_{o \in \mathcal{O}} P[x, o] \ln \frac{P[x, o]}{P[x]P[o]}$$
 (1)

where all v[o] and r are real valued parameters to the policy maker's utility representation.

The first component of the criterion is an expectation over the policy maker's valuation of the outcomes. This can be seen as the policy maker's instrumental valuation of choosing some policy over another. The second component is the mutual information between demand and outcomes. This component will in the following be called a measure of freedom of choice. The interpretation is that in the absence of utility information, the policy maker maximizes the degree to which individuals control their outcomes.

In our analysis of monetary policy, we assume on the domain of policies we consider, v[o] is constant and without loss of generality equal to zero. We assume this for the following reason: v[o] can be interpreted as the utility function of the policy maker over the outcomes. Normatively, maximizing the expectation of v[o] is only interesting if v[o] is some heuristic to measure consumer welfare, for example income. Sensible policies that combine the maximization of the expected v[o] with the maximization of mutual information would therefore simply represent an intermediate case between maximizing a simple welfare measure and the analysis we perform below.

The policy maker's criterion reduces to:

$$U[P] = I[x; o] = \sum_{x \in \mathcal{X}} \sum_{o \in \mathcal{O}} P[x, o] \ln \frac{P[x, o]}{P[x]P[o]}$$
 (2)

This is the mutual information between demand and outcomes. Mutual information is a measure of correlation that assumes very little about the functional relationship between the variables. It therefore measures statistical dependence not only in case of linear relationships (as the correlation coefficient does). However, in case of linear relationships of jointly normal distributed variables, mutual information is ordinally equivalent to the correlation coefficient.

Moreover, we are primarily interested in the degree to which consumers control their consumption outcomes in our model. We therefore assume that two outcomes are distinct if and only if any of the consumed quantities are distinct. Since we deal with real valued quantities we replace the measure P by a joint density and the summation by integration. While the axiomatization holds for finite support probability measures, the generalization to an infinite support is technically nontrivial but conceptually straightforward. The mutual information for a joint density P over consumption c and an arbitrary P

⁹Mutual information is invariant under homeomorphisms, see Kraskov, Stögbauer, and Grassberger (2004). Therefore the choice of the parameterization is arbitrary.

parametrization of the demand functions is given by:

$$I(x;c) = \int_{x} P(x) \int_{c} P(c|x) \ln \frac{P(x,c)}{P(x)P(c)}$$
(3)

4 THE MODEL

Among the broad range of policies permitted in the analysis above, we now focus on a setting in which the policy maker only has a limited choice of institutions and nudges. We take as given that agents interact in a market and that the policy maker cannot influence the production decisions of firms. The policy maker only has the choice between various monetary policies, for example price stabilization or output stabilization.

The policy evaluation naturally depends on the information of the policy maker about the impact of the policy on the economy. We assume the policy maker's information is given by a DSGE model with uncertainty about the agent's preferences and about the productivity of firms. The policy maker receives the information in form of probability measures over demand functions and outcomes.

4.1 Consumer

At each point in time, the representative agent consumes units of consumption bundles C_t , which consists of a continuum $i \in [0,1]$ of differentiated products $c_{i,t}$, with

$$C_t = \left(\int_i \xi_{i;t}(c_{i;t})^{\sigma}\right)^{\frac{1}{\sigma}}, \quad 0 < \sigma < 1, \tag{4}$$

and provides labor L_t to firms, satisfying the budget constraint:

$$P_tC_t + B_t = \int_i p_{i;t}c_{i;t} + B_t = w_tL_t + B_{t-1}R_{t-1} + d_t, \tag{5}$$

where $p_{i;t}$ is the price of differentiated product i, $P_t \equiv \left(\int_i \xi_{i;t}^{\frac{1}{1-\sigma}} p_{i;t}^{\frac{\sigma}{\sigma-1}}\right)^{\frac{\sigma-1}{\sigma}}$ is the price of consumption bundle, w_t is the wage level, B_t is the amount of bonds holding at the end of period t, R_t is the nominal gross return between period t and t+1, and d_t is the dividend received from firms. For each individual good, the policy maker's uncertainty about the consumer's demand is represented

by a stochastic parameter $\xi_{i;t} \sim \ln N(\mu_{\xi}, \sigma_{\xi}^2)$, determining the policy maker's belief over the agent's behavior.

Without information of utility functions, we propose no optimization objectives for the agent. Instead, we assume that the policy maker's information about the agent's behavior is represented by:

— The demand function of individual good *i*:

$$c_{i;t} = \left(\frac{p_{i;t}}{P_t}\right)^{\frac{1}{\sigma-1}} (\xi_{i;t})^{\frac{1}{1-\sigma}} C_t, \tag{6}$$

— The Euler equation:

$$(C_t)^{-\theta} = \beta E_t \left[\frac{P_t}{P_{t+1}} R_t (C_{t+1})^{-\theta} \right],$$
 (7)

— The labor supply function:

$$\frac{L_t^{\phi}}{C_t^{-\theta}} = \frac{w_t}{P_t}.$$
(8)

This behavior can be rationalized by a utility maximizing agent with constant elasticity of substitution utility if the policy maker faces uncertainty about the preferences of the agent.

4.2 FIRMS

For the production sector, we assume that each individual good i is produced by a monopoly firm with the following linear production function,

$$q_{i;t} = f(L_{i;t}; \delta_{i;t}, \Delta_t) = \delta_{i;t} \Delta_t \cdot L_{i;t}. \tag{9}$$

A firm's productivity is stochastic in the sense that it is subject to both a individual-wise shock $\delta_{i;t}$, and a economy-wise shock Δ_t in any period. We assume that both $\delta_{i;t}$ and Δ_t are log-normally distributed with $\delta_{i;t} \sim \ln N(\mu_{\delta}, \sigma_{\delta}^2)$ and $\Delta_t \sim \ln N(\mu_{\Delta}, \sigma_{\Delta}^2)$. Each firm i demands $L_{i,t}$ units of labor from the total amount of labor supplied. All firms offer the same wage to the agent.

Our model employs Calvo (1983) price staggering; in every time period, each firm has a probability of $1 - \alpha$ to adjust its price for good i and otherwise uses the previous period's price. Under such assumptions, aggregate price evolves according to:

$$P_{t} = \left[\int_{i} p_{i;t}^{\frac{\sigma}{\sigma-1}} \xi_{i;t}^{\frac{1}{1-\sigma}} \right]^{\frac{\sigma-1}{\sigma}} = \left[(1-\alpha) \int_{i} p_{i;t}^{*} \frac{\sigma}{\sigma-1} \xi_{i;t}^{\frac{1}{1-\sigma}} + \alpha P_{t-1}^{\frac{\sigma}{\sigma-1}} \right]^{\frac{\sigma-1}{\sigma}}, \quad (10)$$

where $p_{i;t}^*$ is the optimal reset price. A firm reset its price by maximizing expected lifetime discounted profit, given that the currently reset price stays active forever. That is,

$$p_{i;t}^* = \arg\max_{p_{i;t}} E_t \sum_{j=0}^{\infty} \alpha^j Q_{t,t+j} m_{t+j},$$
 (11)

where

$$m_{t+j} = p_{i;t} \left(\frac{p_{i;t}}{P_{t+j}} \right)^{\frac{1}{\sigma-1}} \xi_{i;t+j}^{\frac{1}{1-\sigma}} C_{t+j} - \frac{w_{t+j}}{\delta_{i;t} \Delta_t} \left(\frac{p_{i;t}}{P_{t+j}} \right)^{\frac{1}{\sigma-1}} \xi_{i;t+j}^{\frac{1}{1-\sigma}} C_{t+j}, \quad (12)$$

and $Q_{t,t+j} = \beta^j \left(\frac{C_{t+j}}{C_t}\right)^{-\theta} \left(\frac{P_t}{P_{t+j}}\right)$ is the stochastic discount factor. Optimal conditions of individual pricing decisions and aggregate price

Optimal conditions of individual pricing decisions and aggregate price dynamics can be log-linearized¹⁰ and combined as the New-Keynesian Philips Curve in terms of real marginal cost:

$$\hat{\pi}_t = \frac{1 - \alpha}{\alpha} (1 - \alpha \beta) \left(\hat{w}_t - \hat{P}_t - \hat{\Delta}_t \right) + \beta E_t \hat{\pi}_{t+1}, \tag{13}$$

which we use to derive the following expression for optimal relative price:

$$\ln \frac{p_{i;t}^*}{P_t} = \frac{1}{\sigma} \ln \bar{\xi} + \frac{\alpha}{1-\alpha} \hat{\pi}_t - (1-\alpha\beta) \hat{\delta}_{i;t}$$
 (14)

4.3 EQUILIBRIUM

Having determined optimal consumer and firm behavior, we derive equilibrium conditions in terms of log-linearization. Equating labor and goods markets gives the following equation:

$$\hat{C}_t = \frac{1+\phi}{\phi+\theta}\hat{\Delta}_t + \frac{\alpha}{1-\alpha}\frac{1}{\phi+\theta}\frac{1}{1-\alpha\beta}\left(\hat{\pi}_t - \beta E_t \hat{\pi}_{t+1}\right),\tag{15}$$

which, again, is the New-Keynesian Phillips Curve in terms of aggregate output. Another key equation describing the equilibrium is the log-linearized Euler equation:

$$\hat{R}_t = \theta E_t (\hat{C}_{t+1} - \hat{C}_t) + E_t \hat{\pi}_{t+1}.$$
(16)

¹⁰The steady state is defined such that individual prices, aggregate price level, aggregate output, and wage level are constants. As a simplifying assumption, each random variable $\xi_{i;t}$, $\delta_{i;t}$, $\delta_{i;t}$, stays at its mean in the steady state. As the common practice, we use hat terms to express the log-difference of variables from its steady state value, except that $\hat{\pi}_t = \log \frac{P_t}{P_{t-1}}$.

Equations (15) and (16) are the non-policy block of this DSGE model. Once a monetary policy, (15) and (16) determine the equilibrium inflation rate $\hat{\pi}_t$, together with the output level \hat{C}_t and optimal relative price $\ln \frac{p_{i:t}^*}{P_t}$ accordingly. These are the components in the expression of $c_{i;t}$ and therefore are essential in the calculation of our welfare criterion.

5 Freedom of Choice Under Various Policy Rules

We combine the freedom measure proposed in Section 3 and the monetary model of Section 4 and evaluate consumption freedom under various monetary policy rules. Notice that the individual's choice of demand functions is parametrized by $\xi_{i;t}$, the policy maker's information over the individual's demand for each goods. In other words, every set of parameters $\xi_{i;t}$ for all goods specifies a unique demand function. Moreover, after aggregation across goods, each parameter $\xi_{i;t}$ only affects good i and no other good j. Thus, freedom of choice is represented by the mutual information between $\xi_{i;t}$ and $c_{i;t}$. The demand function of individual goods (6) tells us that

$$c_{i;t} = \left(\frac{p_{i;t}}{P_t}\right)^{\frac{1}{\sigma-1}} \xi_{i;t}^{\frac{1}{1-\sigma}} C_t, \tag{17}$$

and we can infer that the individual's behavior is distorted by fluctuations in $\frac{p_{i;t}}{P_t}$ and C_t . From the perspective of the policy maker, the distribution of $\frac{p_{i;t}}{P_t}$ is a mixture distribution under the Calvo pricing assumption. For any randomly picked good, its price duration—the length between current period and its last reset opportunity—is stochastic from an ex-ante perspective. This means that $p_{i;t}$ is of a mixture distribution whose components are optimal reset prices of past periods. We denote the mixture's indicator variable by S, with the probability of the price duration s being realized being $(1-\alpha)\alpha^s$ for all $s \in \mathbb{N}$, and

$$p_{i;t} = \begin{cases} p_{i;t}^* & \text{if } S = 0\\ p_{i;t-1}^* & \text{if } S = 1\\ \vdots & \vdots & \vdots\\ p_{i;t-s}^* & \text{if } S = s\\ \vdots & \vdots & \vdots \end{cases}$$

It follows immediately that $\frac{p_{i;t}}{P_t}$ as well as $c_{i;t}$ are also of mixture distributions. This makes it difficult to obtain an analytical expression of the mutual informa-

tion between $\xi_{i;t}$ and $c_{i;t}$. Intuitive, we would like to compute the weighted sum of mutual information between $\xi_{i;t}$ and each mixture components $c_{i;t}|_{p_{i;t-s}^*}^{-11}$. However, by doing so we are ignoring the information loss incurred from mixing. More precisely,12

$$\sum_{s=0} (1-\alpha)\alpha^{s} I\left(\xi_{i;t}; c_{i;t}|_{p_{i;t-s}^{*}}\right) = I\left(\xi_{i;t}; c_{i;t} \mid S\right) = I\left(\xi_{i;t}; c_{i;t}\right) + I(\xi_{i;t}; S \mid c_{i;t}).$$
(18)

One can see that an additional term $I(\xi_{i;t}; S \mid c_{i;t})$ needs to be subtracted from the LHS to obtain $I(\xi_{i;t}; c_{t;t})$. As we do not know the distribution of $c_{i;t}$, without specifying a particular monetary policy, this adjustment term cannot be obtained analytically. Fortunately, we can still make some qualitative remarks about it. Decomposing this adjustment term yields:

$$I(\xi_{i;t}; S \mid c_{i;t}) = H(S \mid c_{i;t}) - H(S \mid c_{i;t}, \xi_{i;t}).$$
(19)

The conditional entropy terms depend on the divergence between mixture components of $c_{i;t}$. We consider the following two cases:

- Low divergence: $H(S \mid c_{i;t}, \xi_{i;t}) \approx H(S \mid c_{i;t})$. Low divergence means that all component distributions of the mixture are almost identical, and thus $\xi_{i;t}$ affects each component almost identically. That is, $\xi_{i;t}$ is almost independent of *S* conditional on $c_{i;t}$. It follows that $H(S \mid c_{i;t}, \xi_{i;t}) \approx H(S \mid C_{i;t}, \xi_{i;t})$ $c_{i:t}$).
- High divergence: Under high divergence S is no longer conditionally independent of $\xi_{i;t}$ given $c_{i;t}$. However, a high divergence leads to a small $H(S \mid c_{i;t})$. This is because $c_{i;t}$ becomes a perfect predictor of S if the supports of $c_{i;t-s}$ differ greatly for different values of s. It then follows that $I(\xi_{i;t}; S \mid c_{i;t}) = H(S \mid c_{i;t}) - H(S \mid c_{i;t}, \xi_{i;t}) \le H(S \mid c_{i;t})$ is also very small.

The effect of the support of mixture components (the effect of parameters that affect macroeconomic stability) is not necessarily monotonic and may be nonzero for intermediate divergence. However, since the effect is zero in both extreme cases, we ignore this term as a secondary effect. Qualitatively, this means that we focus on the disturbances of the relation between demand and outcomes from price variation at the reset time and ignore variations due to different reset times.

$${}^{11}C_{i;t}|_{p_{i;t-s}^*} \equiv \left(\frac{p_{i;t-s}^*}{p_t^*}\right)^{\frac{1}{\sigma-1}} \xi_{i;t}^{\frac{1}{1-\sigma}} C_t$$

$${}^{12}\text{See appendix C.}$$

5.1 Constant Price

The *divine coincidence* discussed by Blanchard and Galí (2007) states that monetary policies face no trade-off between price and output gap stabilization in a new Keynesian model without real rigidities. Here we revisit this neutrality with a different welfare criterion that does not only depend on inflation and the output gap. We begin with a price-stabilizing rule in which the inflation rate is kept zero.

Proposition 1. Under a zero inflation policy rule $\hat{\pi}_t = 0$,

$$I(\xi_{i;t};c_{i;t})^{CP} = I\left(\xi_{i;t};c_{i;t}|_{p_{i;t-s}^*}\right)^{CP} = \frac{1}{2}\ln\left(1 + \frac{\left(\frac{1}{1-\sigma}\right)^2\sigma_{\xi}^2}{\left(\frac{1-\alpha\beta}{1-\sigma}\right)^2\sigma_{\delta}^2 + \left(\frac{1+\phi}{\phi+\theta}\right)^2\sigma_{\Delta}^2}\right)$$
(20)

From the proposition we can see that mutual information is increasing in σ_{ξ}^2 and decreasing in σ_{δ}^2 and σ_{Δ}^2 . First, freedom increases if the diversity of choices is higher. A low σ_{ξ}^2 means that the individual's demand for different goods are almost identical. A high σ_{ξ}^2 means that the individual may prefer, for example, high food consumption and low recreational consumption, or low food consumption and high recreational consumption.

 σ_δ^2 and σ_Δ^2 capture the degree of fluctuation in the production of goods. σ_δ^2 determines the volatility of the marginal rate of transformation between goods and σ_Δ^2 captures the fluctuation of overall output. The more stochastic the production conditions are, the less control the individual has over the outcomes. That is, if σ_δ^2 is high, the individual's consumption depends more on whether a particular firm is very productive or not; if σ_Δ^2 is high consumption depends on whether the whole economy is very productive or less productive.

Finally, we observe that freedom is increasing in both α and β . α determines the level of rigidity, that controls the extent to which production conditions impact prices. When the rigidity is high, relative prices automatically remain relatively stable and less severe interventions are necessary to achieve price stability. The previous effect may be further magnified by β , as it captures the patience of the individual, and more importantly, the firms. Under the Calvo pricing assumption, firms take profits in future periods into account when adjusting prices, and patient firms adjust their prices less aggressively to current production conditions. Once again, stable relative prices distort consumption less significantly.

5.2 Constant Output

Having evaluated the case with price-stabilization, we now examine a policy in which the aggregate output level is kept constant.

Proposition 2. Under a policy rule that fully stabilizes output, $\hat{C}_t = 0$,

$$I(\xi_{i;t}; c_{i;t}|_{p_{i;t-s}^*})^{CO} = \frac{1}{2} \ln \left(1 + \frac{\sigma_{\xi}^2}{(1 - \alpha \beta)^2 \sigma_{\delta}^2 + (1 - \alpha \beta)^2 (1 + \phi)^2 \left[1 + s \left(\frac{1 - \alpha}{\alpha} \right)^2 \right] \sigma_{\Delta}^2} \right), \tag{21}$$

and

$$I(\xi_{i;t};c_{i;t})^{CO} \approx \sum_{s=0}^{\infty} (1-\alpha)\alpha^{s} I(\xi_{i;t};c_{i;t}|_{p_{i;t-s}^{*}})^{CO}$$
 (22)

As we discussed above, whenever we obtain a mixture distribution, overall freedom of choice can only be approximated. We analyze the comparative statics of the terms in (21) to determine the effect on the approximation in (22). In the constant output policy, each parameter acts quite similarly to the previous case with a few exceptions. First, θ becomes irrelevant since it controls the intertemporal substitutability of consumption; if output is stabilized, it has no effect. Second, compared to the constant price equilibrium, an increase in ϕ has the opposite effect. In the constant output equilibrium, labor supply decreases in $\hat{\Delta}_t$. In order to incentivize the individual to work enough hours when the economy is unproductive, the wage level increases. A low level of intertemporal labor substitution implies that the wage, as well as the aggregate price level, has to be driven even higher to achieve the same effect on output. This means that the effect of $\hat{\Delta}_t$ on inflation is increased for larger ϕ . From these differences, we can already foresee that the optimal choice between output and price stabilization will depend on parameters. We analyze this tradeoff in the next subsection. In the subsection thereafter, we generalize the analysis to allow for a continuum of policies between output and price stabilization.

5.3 Comparison of Price and Output Stabilization

The following corollary provides some insight into comparison between output and price stability as a monetary policy:

Corollary 2.1.
$$I(\xi_{i;t}; c_{i;t})^{CP} > I(\xi_{i;t}; c_{i;t})^{CO}$$
 if $D \equiv \frac{(1-\alpha\beta)(\phi+\theta)}{1-\sigma} > 1$.

The choice between these two policies is equivalent to a trade-off between their drawbacks—volatile output versus volatile inflation. A change in a parameter makes a policy more desirable, if it alleviates the drawbacks induced by that policy. Corollary 2.1 tells us that a constant price policy induces more consumption freedom than a constant output policy when θ and ϕ are high. In contrast, when α and β are high or when σ is low, a constant price policy would become more desirable. The explanation goes as follows.

Firstly, higher θ and ϕ means that the individual keeps a smoother consumption pattern over time. When a constant price policy is implemented, the problem it raises —volatile output— is alleviated. Higher α and β in general make prices stabler. Thus, when a constant output policy is implemented, the problem of volatile inflation is less severe under high α and β . Lastly, a low σ means a lower degree of substitution between goods. This keeps $c_{i;t}$ closer to C_t ; in other words, aggregate output has a stronger effect on the consumption of a particular good. If C_t is affected by Δ_t , as it is in price stabilization, this directly feeds through to $c_{i;t}$, leading to lower consumption freedom.

From the perspective of a utilitarian policy maker who knows the consumers' exact utility function, stabilizing total output is a mistake as the natural level of output is known. However, when agnostic about the utility function and only equipped with a model of behavior, the best the policy maker can do is to minimize external disturbance to the consumers' choices. For the policy maker it is irrelevant whether these disturbances originate from external shocks or from the monetary policy. If stabilizing prices leads to too large fluctuations in total output, the policy maker may prefer output stability over price stability.

Despite the above defense for stabilizing total output from an agnostic point of view, empirically a policy maker should pay little attention to such scenarios. Following the estimation of parameters in Christiano, Eichenbaum, and Evans (2005) with similar model settings—that is, $\alpha=0.4$, $\beta=(1.03)^{-1}$, $\sigma=(1.2)^{-1}$, $\theta=\phi\approx 0.8$ —leads to $D\approx 5.87$, which far exceeds the threshold 1. Holding parameters other than rigidity the same, it requires at least an α as high as 0.92, which means an average price duration of 16 quarters, to make constant output policy more desirable.

5.4 Inflation targeting

The above two cases deal with rather extreme circumstances in which the policy maker coercively stabilizes one dimension of aggregate fluctuations.

Empirically, such extreme policies are often unattainable. Instead, both the monetary policy literature and central banks in the real world consider interest rate rules preferable. We continue with the analysis of a zero-inflation targeting rule. Unlike the above two "constant" policies, an interest rate rule diverts the impact of aggregate shock into fluctuation of both price level and output.

Proposition 3. Under an inflation targeting policy rule, $\hat{R}_t = \rho \hat{\pi}_t$, $\rho > 0$,

$$I(\xi_{i;t},c_{i;t})^{IT} = (1-\alpha)I\left(\xi_{i;t},c_{i;t}|_{p_{i;t}^*}\right)^{IT} + \sum_{s=1}^{\infty} (1-\alpha)\alpha^s I\left(\xi_{i;t},c_{i;t}|_{p_{i;t-s}^*}\right)^{IT}, \quad (23)$$

where

$$I\left(\xi_{i;t}, c_{i;t}|_{p_{i;t}^*}\right)^{IT} = \frac{1}{2} \ln \left(1 + \frac{\sigma_{\xi}^2}{(1 - \alpha\beta)^2 \sigma_{\delta}^2 + (1 - \sigma)^2 \left(\frac{1 + \phi}{\phi + \theta}\right)^2 \left(\frac{\rho + \theta \frac{\alpha}{1 - \alpha} \frac{1}{1 - \sigma}}{\rho + \theta A}\right)^2 \sigma_{\Delta}^2}\right),$$
(24)

$$I\left(\xi_{i;t}, c_{i;t}|_{p_{i;t-s}^*}\right)^{IT} = \frac{1}{2}\ln\left(1 + \frac{\sigma_{\xi}^2}{\left(1 - \alpha\beta\right)^2 \sigma_{\delta}^2 + \left(\frac{1+\phi}{\phi+\theta}\right)^2 \left(\frac{\theta}{\rho+\theta A}\right)^2 B\sigma_{\Delta}^2}\right),\tag{25}$$

with
$$A = \frac{\alpha}{1-\alpha} \frac{1}{\phi+\theta} \frac{1}{1-\alpha\beta}$$
 and $B = \left[\left(\frac{(1-\sigma)\rho-\theta}{\theta} \right)^2 + \left(\frac{\alpha}{1-\alpha} \right)^2 + (s-1) \right]$.

The optimal policy can be derived using first order conditions with respect to ρ , by which We obtain the following comparative statics of the optimal intensity ρ^* with which the policy maker should pursue price stability.

Corollary 3.1. Let
$$\rho^*$$
 denote the policy coefficient that maximize $I\left(\xi_{i;t},c_{i;t}\right)^{IT}$. We have $\frac{\partial \rho^*}{\partial \phi} > 0$, $\frac{\partial \rho^*}{\partial \theta} > 0$, $\frac{\partial \rho^*}{\partial \sigma} > 0$, $\frac{\partial \rho^*}{\partial \beta} < 0$, and $\frac{\partial \rho^*}{\partial \alpha} < 0$,

A high ρ^* represents a stronger emphasis on stabilizing inflation, which in equilibrium corresponds to lower fluctuations in prices and higher fluctuations in absolute output. One can easily observe that the effects of parameters coincide with those in Corollary 2.1, and the same explanation is valid here as well. The comparison between the constant output policy and constant price policy therefore yields the same qualitative results as the local comparative statics of the optimal interest rate rule. A greater emphasis should be placed on price stability if firms are impatient, the economy has low rigidities, goods are highly substitutable, and the intertemporal substitutability of consumption and leisure is low.

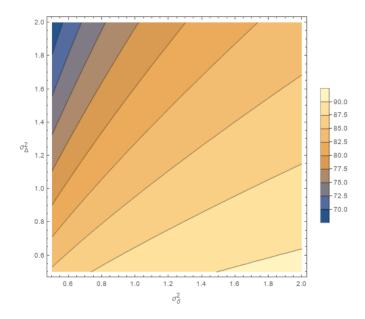


Figure 1: Contour Plot of ρ^*

Figure 1 shows the numeric results of the optimal policy coefficient ρ^* using the same parameter estimates as in the previous subsection. Without loss of generality we normalize the variance of the preference parameter to 1 and have σ_{δ}^2 and σ_{Δ}^2 vary between [0.5,2] to show how different levels of firm-specific shocks and aggregate shocks affect optimal policies. Firm-specific shocks are therefore at most 4 times as high as aggregate shocks and vice versa. We observe that the ideal parameter is always above 70 and thus most emphasis should be put on price stabilization. This coincides with the empirical example in Corollary 2.1 where we found $D \approx 5.87 > 1$. The relative strength of aggregate shocks and firm-specific shocks seems to matter little for the policy, as every ρ^* ranging from 70 to 90 represents a strong emphasis on price stabilization. However, from the pattern of the contour lines we observe that holding σ_{Λ}^2 constant, a higher σ_δ^2 corresponds to a higher ρ^* . Holding σ_δ^2 constant, a higher σ_{Δ}^2 leads to a lower ρ^* . Again, this is because the main drawback of implementing a strong inflation-targeting policy is that output fluctuation tend to be more severe. When faced with a strong aggregate fluctuation, as long as ρ^* is high enough to keep prices stable, the central bank would like to mitigate output fluctuations by lowering ρ^* a little bit.

6 Conclusion

Two limitations of our study directly lead to possibilities for future research. In our study, we focused on presenting a parsimonious model that allows to gain insight into how our introduced welfare criterion responds to behavioral parameters and how maximizing this objective differs from maximizing a utilitarian criterion. It is well known that the model we employed does not fit behavioral patterns observed in the economy (for example, there is no inflation persistence in our model). A natural extension is therefore to consider our welfare criterion in a larger model that fits observed behavior better. Moreover, there is an interesting dichotomy in the effects of inflation on individuals. Small fluctuations in inflation and output tend to primarily affect consumers, while large fluctuations tend to affect producers and their employees due to imperfect financial markets. Our model therefore is no longer valid once inflation and output fluctuations affect labor market choices via firm bankruptcies. A more detailed analysis of this would have led us further from the standard new Keynesian model. Using our welfare criterion on labor market/production choices in addition to consumption choices is therefore another natural extension of our analysis.

We conclude with a summary of the three main contributions of this paper. First, we provided a novel framework in which the question of the constitutional choice for a central bank can be analyzed without relying on knowledge of cardinally comparable utility functions while still obtaining a complete ordering of the policies. Second, we showed that in the standard new Keynesian model the policy maker may put emphasis on absolute output stabilization. Third, we obtained comparative statics for optimal monetary constitutions represented by output stabilization, price stabilization, and inflation targeting. We found that in an economy with low price rigidities, impatient firms, highly substitutable goods, and a low intertemporal substitutability a greater emphasis should be placed on price stability than output stability. Using numerical estimates of these parameters, we obtain the result that the monetary constitution should restrict monetary policy to almost exclusively care about price stability.

ACKNOWLEDGEMENTS

This work was financially supported by the Center for Research in Econometric Theory and Applications (Grant No. 109L900203) from the Featured Areas

Research Center Program within the framework of the Higher Education Sprout Project by the Ministry of Education (MOE) in Taiwan, and by the Ministry of Science and Technology (MOST), Taiwan (Grant Nos. 1092634F002045, 1082410H002062).

REFERENCES

- Akerlof, G. A. (2002). Behavioral Macroeconomics and Macroeconomic Behavior. *American Economic Review*, 92(3), 23.
- Auriol, E. & Gary-Bobo, R. J. (2007, March 21). On Robust Constitution Design. *Theory and Decision*, 62(3), 241–279. doi:10.1007/s11238-006-9017-z
- Barro, R. J. & Gordon, D. B. (1983). Rules, discretion and reputation in a model of monetary policy. *Journal of monetary economics*, 12(1), 101–121.
- Bergemann, D., Brooks, B., & Morris, S. (2017). First-Price Auctions With General Information Structures: Implications for Bidding and Revenue. *Econometrica*, 85(1), 107–143. doi:10.3982/ECTA13958
- Blanchard, O., Dell'Ariccia, G., & Mauro, P. (2010, August 18). Rethinking Macroeconomic Policy. *Journal of Money, Credit and Banking*, 42, 199–215. doi:10.1111/j.1538-4616.2010.00334.x
- Blanchard, O. & Galí, J. (2007, January 18). Real Wage Rigidities and the New Keynesian Model. *Journal of Money, Credit and Banking*, 39, 35–65. doi:10.1111/j.1538-4616.2007.00015.x
- Blinder, A. S., Ehrmann, M., Fratzscher, M., De Haan, J., & Jansen, D.-J. (2008, November). Central Bank Communication and Monetary Policy: A Survey of Theory and Evidence. *Journal of Economic Literature*, 46(4), 910–945. doi:10.1257/jel.46.4.910
- Boettke, P. J. & Smith, D. J. (2016, December). Evolving views on monetary policy in the thought of Hayek, Friedman, and Buchanan. *The Review of Austrian Economics*, 29(4), 351–370. doi:10.1007/s11138-015-0334-8
- Calvo, G. A. (1983, September). Staggered prices in a utility-maximizing framework. *Journal of Monetary Economics*, 12(3), 383–398. doi:10.1016/0304-3932(83)90060-0
- Caplin, A. [A.] & Leahy, J. (2001, February 1). Psychological Expected Utility Theory and Anticipatory Feelings. *The Quarterly Journal of Economics*, 116(1), 55–79. doi:10.1162/003355301556347

- Caplin, A. [Andrew], Dean, M., & Leahy, J. (2017, August). Rationally Inattentive Behavior: Characterizing and Generalizing Shannon Entropy (No. w23652). National Bureau of Economic Research. Cambridge, MA. doi:10.3386/w23652
- Christiano, L. J., Eichenbaum, M., & Evans, C. L. (2005). Nominal Rigidities and the Dynamic Effects of a Shock to Monetary Policy. *Journal of Political Economy*, 113(1), 45.
- Clarida, R., Gali, J., & Gertler, M. (1999). The Science of Monetary Policy: A New Keynesian Perspective. *Journal of Economic Literature*, 37, 150.
- Coenen, G. (2007, January). Inflation persistence and robust monetary policy design. *Journal of Economic Dynamics and Control*, 31(1), 111–140. doi:10. 1016/j.jedc.2005.09.012
- D'Amico, D. (2007, November 9). Buchanan on monetary constitutions. *Constitutional Political Economy*, *18*(4), 301–318. doi:10.1007/s10602-007-9027-z
- Debortoli, D., Kim, J., Lindé, J., & Nunes, R. (2019, July 1). Designing a Simple Loss Function for Central Banks: Does a Dual Mandate Make Sense? *The Economic Journal*, 129(621), 2010–2038. doi:10.1111/ecoj.12630
- Dillenberger, D. & Raymond, C. (2019). Additive-Belief-Based-Preferences.
- Dowding, K. & van Hees, M. (2009). Freedom of Choice. In *Handbook of Rational* and Social Choice. Oxford, UK: Oxford University Press.
- Du, S. (2018). Robust Mechanisms Under Common Valuation. *Econometrica*, 86(5), 1569–1588. doi:10.3982/ECTA14993
- Edge, R. M., Laubach, T., & Williams, J. C. (2010, January). Welfare-maximizing monetary policy under parameter uncertainty. *Journal of Applied Econometrics*, 25(1), 129–143. doi:10.1002/jae.1136
- Elster, J. & Roemer, J. E. (1991). *Interpersonal Comparisons of Well-Being*. Cambridge University Press.
- Flood, R. P. & Isard, P. (1989). Monetary Policy Strategies. *IMF Staff Papers*, 36(3), 612–632.
- Friedman, B. M. (1988). Lessons on Monetary Policy from the 1980s. *Journal of Economic Perspectives*, 2(3), 51–72.
- Giannoni, M. P. (2002, February). Does Model Uncertainty Justify Caution? Robust Optimal Monetary Policy in a Forward-Looking Model. *Macroeconomic Dynamics*, 6(1), 111–144. doi:10.1017/S1365100502027062
- Goodfriend, M. (2007). How the World Achieved Consensus on Monetary Policy. *Journal of Economic Perspectives*, 21(4), 47–68.

- Grant, S., Kajii, A., Polak, B., & Safra, Z. (2010). Generalized Utilitarianism and Harsanyi's Impartial Observer Theorem. *Econometrica*, 78(6), 1939–1971. doi:10.3982/ECTA6712
- Harsanyi, J. C. (1953). Welfare Economics of Variable Tastes. *The Review of Economic Studies*, 21(3), 204. doi:10.2307/2295773
- Harsanyi, J. C. (1955). Cardinal Welfare, Individualistic Ethics, and Interpersonal Comparisons of Utility. *Journal of Political Economy*, 61, 434–435.
- Harsanyi, J. C. (1975). Can the Maximin Principle Serve as a Basis for Morality? A Critique of John Rawls's Theory. *69*(2), 594–606.
- Harsanyi, J. C. (1977). *Rational Behavior and Bargaining Equilibrium in Games and Social Situations*. Cambridge, UK: Cambridge University Press.
- Kraskov, A., Stögbauer, H., & Grassberger, P. (2004). Estimating mutual information. *Physical review E*, 69(6), 66138.
- Kydland, F. E. & Prescott, E. C. (1977, June). Rules Rather than Discretion: The Inconsistency of Optimal Plans. *Journal of Political Economy*, 85(3), 473–491. doi:10.1086/260580
- Levin, A. T. & Williams, J. C. (2003, July). Robust monetary policy with competing reference models. *Journal of Monetary Economics*, *50*(5), 945–975. doi:10.1016/S0304-3932(03)00059-X
- Lohmann, S. (1992). Optimal Commitment in Monetary Policy: Credibility versus Flexibility. *American Economic Review*, 82(1), 273–286.
- Luce, R. D., Ng, C. T., Marley, A. A. J., & Aczél, J. (2008, August). Utility of gambling II: Risk, paradoxes, and data. *Economic Theory*, 36(2), 165–187. doi:10.1007/s00199-007-0259-y
- Orphanides, A. (2003a, April). Monetary policy evaluation with noisy information. *Journal of Monetary Economics*, *50*(3), 605–631. doi:10.1016/S0304-3932(03)00027-8
- Orphanides, A. (2003b, April). The quest for prosperity without inflation. *Journal of Monetary Economics*, 50(3), 633–663. doi:10.1016/S0304-3932(03)00028-X
- Orphanides, A. & Williams, J. C. (C. (2002). Robust Monetary Policy Rules with Unknown Natural Rates. *Brookings Papers on Economic Activity*, 2002(2), 63–145. doi:10.1353/eca.2003.0007
- Rawls, J. (1971). *A theory of justice*. Harvard University Press.
- Rommeswinkel, H. (2019). Measuring Freedom in Games.

- Rotemberg, J. & Woodford, M. (1997). Optimization-based Econometric Framework for the Evaluation of Monetary Policy. *NBER Macroeconomics annual*, 12(1), 297–346.
- Rotemberg, J. & Woodford, M. (1999). Interest rate rules in an estimated sticky price model. In *Monetary policy rules* (pp. 57–126). Chicago University Press. Retrieved from http://www.nber.org/chapters/c7414.pdf
- Rötheli, T. F. (2015). Elements of behavioral monetary economics. In *Handbook of contemporary behavioral economics* (pp. 711–727). Routledge.
- Sala, L., Söderström, U., & Trigari, A. (2008, July). Monetary policy under uncertainty in an estimated model with labor market frictions. *Journal of Monetary Economics*, 55(5), 983–1006. doi:10.1016/j.jmoneco.2008.03.006
- Sen, A. (1977). Non-linear social welfare functions: A reply to Professor Harsanyi. In *Foundational problems in the special sciences* (pp. 297–302). Springer.
- Shiller, R. J. (2003). From efficient markets theory to behavioral finance. *Journal of economic perspectives*, 17(1), 83–104.
- Sims, C. A. (2003, April). Implications of rational inattention. *Journal of Monetary Economics*, *50*(3), 665–690. doi:10.1016/S0304-3932(03)00029-1
- Taylor, J. B. (Ed.). (1999). *Monetary Policy Rules*. Studies in Business Cycles. Chicago: University of Chicago Press.
- Thaler, R. H. & Sunstein, C. R. (2008). *Nudge: Improving decisions about health, wealth, and happiness.* Yale University Press.
- Walsh, C. E. (1995). Optimal Contracts for Central Bankers. *American Economic Review*, 85(1), 19.
- Weymark, J. A. (1991). A reconsideration of the Harsanyi-Sen debate on utilitarianism. In *Interpersonal Comparisons of Well-Being*. Cambridge, UK: Cambridge University Press.

Appendices

A FORMAL DEFINITIONS

In this section, we give formal definitions of all the axioms and concepts introduced in the main text.

We denote the set of demand functions of the consumer by $\mathcal{X} = \{(p, w) \mapsto (c, y) : pc = yw\}$. We assume that there exists a set of outcomes \mathbb{O} that consist of the quantities $c \in \mathbb{R}_+^I$ of the goods indexed by I consumed by the agent and the hours worked by the agent, $y \in \mathbb{R}$. The set of policies, \mathcal{P} can be assumed to be equal to the set \mathcal{P} of finite support probability measures on $(\mathcal{X} \times \mathbb{O})$ endowed with the product topology. The preferences of the policy maker are a binary relation $\succeq \mathcal{P} \times \mathcal{P}$.

Expected Utility Rationality

Axiom A.1 (Rationality). For all $P, P', P'' \in \mathcal{P}$,

- $P \succsim P'$ or $P' \succsim P$, or both.
- If $P \succeq P'$ and $P' \succeq P''$, then $P \succeq P''$.

Axiom A.2 (Continuity). For any two convergent sequences of policies, $\{P_k\}_{k=1}^{\infty} \to P$ and $\{P_k'\}_{k=1}^{\infty} \to P'$, if for all k, $P_k \succsim P_k'$, then $P \succsim P'$.

To define expected utility rationality of the policy maker, we define lotteries as follows:

Definition 1 (Lotteries). The set of lotteries is $\mathcal{P}_L = \{P \in \mathcal{P} : \forall x \in \mathcal{X}, o \in \mathcal{O} : P[o,x] = P[o]P[x]\}.$

Axiom A.3 (Lottery Independence). If $P, P', P'' \in \mathcal{P}_L$, then $P \succsim P'$ if and only if $\alpha P \oplus (1 - \alpha)P'' \succsim \alpha P \oplus (1 - \alpha)P''$ for all $\alpha \in (0, 1)$.

Observational Equivalence:

Definition 2 (Observationally Equivalent Demand). Two demand functions x, x' are observationally equivalent under policy P, denoted $x \approx_P x'$, if P[o|x] = P[o|x'] for all $o \in O$.

We can therefore denote the partition of \mathcal{X} into sets of observationally equivalent demand functions as \mathcal{X}/\approx_P .

Definition 3 (Observationally Equivalent Policies). Two policies P,P' are observationally equivalent, denoted $P\approx P'$ if for all sets $\bar{X}\in \mathcal{X}/\approx_P$, there exists a set $\bar{X}'\in \mathcal{X}/\approx_{P'}$ such that P[X]=P[X'] and for $x\in \bar{X}$ and $x\in \bar{X}', P[o|x]=P'[o|x']$ for all $o\in \mathcal{O}$.

Axiom A.4 (Observational Equivalence). $P \approx P'$ implies $P \sim P'$ for all $P, P' \in \mathcal{P}$. *Choice Deprivation:*

Definition 4 (Choice Deprivation). $P' = D^{\chi'}P$ is the result of a choice deprivation if

$$P'[x,o] = (D^{X'}P)[x,o] = \begin{cases} P[x] \sum_{x' \in X'} P[x',o], & x \in X' \\ P[x,o], & \text{else} \end{cases}$$
(26)

Alternatively, choice deprivations can be seen as fulfilling the following conditions.

- P[o,x] = P'[o,x] for all $x \in X \setminus X'$ and all $o \in O$.
- P[o|X'] = P'[o|X'] for all $o \in O$.
- P[x] = P'[x] for all $x \in \mathfrak{X}'$.

Based on this definition, we define independence of the preference in identical choice deprivations as follows.

Axiom A.5 (Deprivation Independence). For any two policies $P, P' \in \mathcal{P}$, if P[x,o] = P'[x,o] for all $x \in \mathcal{X}' \subset \mathcal{X}$ and all $o \in \mathcal{O}$, then,

$$P \succsim P' \quad \Leftrightarrow \quad D^{\mathcal{X}'}P \succsim D^{\mathcal{X}'}P'.$$
 (27)

Decomposability: Formally, we define a subpolicy as the policy obtained by Bayesian updating on a set of outcomes O':

$$P[x, o | \mathcal{O}'] = \begin{cases} \frac{P[x, o]}{P[\mathcal{O}']} & o \in \mathcal{O}' \\ 0, & \text{else.} \end{cases}$$
 (28)

We introduce the following formal definition of decomposability.

Axiom A.6 (Weak Decomposability). If $P[\cdot|0-0'] \approx P'[\cdot|0-0']$, and P[0'] = P[0'], then: $P \succeq P'$ if and only if $P[\cdot,0'] \succeq P'[\cdot,0']$.

Mathematically, this states that common subpolicies can be ignored when comparing two policies, only the subpolicies that are distinct are relevant for the preference between the policies.

B Proof of Theorem 1

Proof. We use the result of Rommeswinkel (2019), Theorem 1, to prove this result. We first obtain a representation of each policy P as a process (G_P, θ_P) that Rommeswinkel (2019) defines as combinations of game forms with probability distributions over strategies. Thus, we map the set of policies into a larger space of combinations of game forms with finite support probability measures over mixed strategies on the game form. The cited result then provides a representation theorem under which we obtain the desired representation. We therefore need to show that the axioms imposed on the set of policies imply the axioms of Rommeswinkel (2019) on the set of processes. For this, we need to show that there is a mapping from policies into the processes, f. From the preference \succeq on the set of policies we can then define the preference \succeq * as $f[P] \succeq^* f[P']$ if $P \succeq P'$. Under this mapping, the axioms on \succeq in this paper must then translate into the axioms on \succeq * in Rommeswinkel (2019).

For every policy P, we define a game form G_P as follows. $G_P = (\{1\}, \mathcal{X}, o_P)$ where \mathcal{X} is the set of demand functions. o_P is a mapping from demand functions into lotteries over outcomes \mathcal{O} defined by:

$$(o_P)[c,l] = P[(c,l)|x]$$
 (29)

In other words, the lottery resolved in the game form G_P after the agent has chosen demand function x is the conditional probability distribution of the outcomes given the demand function derived from the policy. Finally, we assume the following distribution θ over mixed strategies:

$$\theta_P[\mathbb{1}_x] = P[x] \tag{30}$$

where $\mathbb{1}_x$ is the probability measure that yields x with certainty. In other words, in the process the probability measure θ over strategies is such that the player plays a pure strategy. We now define the mapping f as $f[P] = (G_P, \theta_P)$.

The mapping $f: P \mapsto G_P$ is not surjective, since the set of processes contains processes with mixed strategies. However, it is one-to-one, since any distinction in P and P' results either in distinct o_P and $o_{P'}$ or distinct θ_P and $\theta_{P'}$. However, under the Outcome Equivalence axiom of Rommeswinkel (2019), every process with mixed strategies is indifferent to a process with pure strategies in which each pure strategy yields the same conditional probability of outcomes via the lottery o_P . Thus, we can uniquely extend \succsim^* to the set of all processes such that the Outcome Equivalence axiom is maintained.

Having obtained a unique preference ≿*, we can verify that it fulfills the axioms Rationality, Continuity, Lottery Independence, Outcome Equivalence, Strategy Independence, and Subprocess Monotonicity.

Rationality is straightforward. After extending \succsim^* to processes with mixed strategies, the relation is complete. Moreover, transitivity of \succsim directly translates into transitivity of \succsim^* .

Continuity of \succeq^* requires that the weakly lower $\{\theta': (G,\theta) \succeq^* (G,\theta')\}$ and upper sets $\{\theta': (G,\theta') \succeq^* (G,\theta)\}$ of the relation are closed. The Continuity axiom on \succeq guarantees that the sets $\{P': P \succeq P'\}$ and $\{P': P' \succeq P\}$ are closed (all sequences in the upper and lower sets converge and the space is metric). Given that all $\{P': P \succeq P'\}$ and $\{P': P' \succeq P\}$ are closed and $P \mapsto o_P$ and $P \mapsto o_P$ are continuous, it follows that all $\{\theta': (G,\theta) \succeq^* (G,\theta')\}$ and upper sets $\{\theta': (G,\theta') \succeq^* (G,\theta)\}$ are indeed closed.

Outcome Equivalence of processes with mixed strategies holds by definition. For all remaining processes, we use Observational Equivalence. Outcome Equivalence requires that all processes are indifferent in which the equivalence classes of strategies with the same conditional probabilities of outcomes are equally likely. For two processes (G,θ) and (G',θ') , it follows that for any equivalence class $\mathfrak{X}'\subseteq \mathfrak{X}$, $\theta[\mathfrak{X}']=\theta'[\mathfrak{X}']$. But then by the definition of f, $P[\mathfrak{X}']=P'[\mathfrak{X}']$ where $f(P)=(G,\theta)$ and $f(P')=(G',\theta')$. Observational equivalence guarantees that whenever for two policies P, P', if their equivalence classes of demand functions (that yield the same conditional probability of outcomes) are equally likely, then they are indifferent. It follows from the definition of \succsim^* that then also (G,θ) and (G',θ') are indifferent, proving Outcome Equivalence.

The Lottery Independence axiom on \succsim^* follows from Lottery Independence on \succsim and the fact that policies that are lotteries translate via f into processes that contain no influential player.

Strategy Independence follows directly from Deprivation Independence after realizing that $D_1^{\mathcal{M}_1}f[P]=f[D^{\mathcal{X}'}P]$ where $\mathcal{M}_1=\{\mathbb{1}_x:x\in\mathcal{X}'\}$.

Subprocess Monotonicity on \succsim^* is implied by Weak Decomposability of \succsim and Outcome Equivalence, which has above been shown to hold. Under Outcome Equivalence, for every process (G,θ) we can find an outcome equivalent process $g[G,\theta]$ such that each action yields only one particular outcome with certainty. A subprocess is obtained by conditioning the strategies to the subgame and conditioning θ on the subgame. In processes in which every action yields a unique outcome, every set of actions is a disjoint subgame,

since there is only a single player. Therefore, conditioning on subgames is equivalent to conditioning on sets of outcomes. Therefore, the conditioning on a subprocess to a subgame containing outcomes O' is the same as conditioning a policy to the set O'. If P' is a subpolicy of P obtained by conditioning on the set of outcomes O', then g[f[P']] is a subprocess of g[f[P]] obtained by conditioning on the subgame of the actions that each yield one of the outcomes O' with certainty. Since Weak Decomposability requires that \succsim is monotone in the ranking of a subpolicy, it follows that \succsim * is monotone in subprocesses.

We have therefore shown that the axioms imposed on \succeq imply the axioms imposed on \succeq^* . By Theorem 1 of Rommeswinkel (2019), it follows that \succeq^* has a representation of the form:

$$U[f[P]] = \sum_{x \in \mathcal{X}} \theta_P[x] \sum_{c \in \mathcal{O}} (o_P[x])[c] \left(v[c] + r \cdot \ln \frac{(o_P[x])[c]}{\sum_{x'} \theta_P[x'](o_P[x'])[c]} \right)$$
(31)

and thus \succeq has the desired representation.

C Derivation of (18)

The sum of mutual information between $\xi_{i;t}$ and the mixture components $\{c_{i;t}|_{p_{i;t-s}^*}\}_{s\in\mathbb{N}}$ can be expressed as:

$$\sum_{s \in \mathbb{N}} (1 - \alpha) \alpha^{s} I(\xi_{i;t}; c_{i;t}|_{p_{i;t-s}^{*}}) = \sum_{s \in \mathbb{N}} (1 - \alpha) \alpha^{s} H(\xi_{i;t})$$

$$- \sum_{s \in \mathbb{N}} (1 - \alpha) \alpha^{j} H(\xi_{i;t} \mid c_{i;t}|_{p_{i;t-s}^{*}})$$
(32)

$$=H(\xi_{i;t}) - \sum_{s \in \mathbb{N}} (1 - \alpha) \alpha^s H(\xi_{i;t} \mid c_{i;t}|_{p_{i;t-s}^*})$$
(33)

$$=H(\xi_{i;t}) - \sum_{s \in \mathbb{N}} P(S=s)H(\xi_{i;t} \mid c_{i;t}, S=s) \quad (34)$$

$$= \underbrace{H(\xi_{i;t} \mid S)}_{::\xi_{i;t} \perp \mid S} - H(\xi_{i;t} \mid c_{i;t}, S)$$
(35)

$$=I(\xi_{i;t};c_{i;t}\mid S), \tag{36}$$

which is in fact the mutual information between $\xi_{i;t}$ and the mixture conditional on price duration. Next, by the chain rule of mutual information,

$$I(\xi_{i;t}; c_{i;t}, S) = I(\xi_{i;t}; S) + I(\xi_{i;t}; c_{i;t} \mid S)$$
(37)

$$= I(\xi_{i;t}; c_{i;t}) + I(\xi_{i;t}; S \mid c_{i;t}).$$
(38)

Since $I(\xi_{i;t}; S) = 0$, we have,

$$I(\xi_{i;t}; c_{i;t}) = I(\xi_{i;t}; c_{i;t} \mid S) - I(\xi_{i;t}; S \mid c_{i;t})$$
(39)

$$= \sum_{s \in \mathbb{N}} (1 - \alpha) \alpha^{s} I(\xi_{i;t}; c_{i;t}|_{p_{i;t-s}^{*}}) - I(\xi_{i;t}; S \mid c_{i;t}). \tag{40}$$

D Proof of Proposition 1

Proof. The equilibrium under policy rule $\hat{\pi}_t = 0$, and the non-policy block conditions (15), (16) can be summarized as:

$$\hat{C}_t = \frac{1+\phi}{\phi+\theta}\hat{\Delta}_t \tag{41}$$

$$\ln \frac{p_{i;t-s}^*}{P_{t-s}} = \frac{1}{\sigma} \ln \bar{\xi} - (1 - \alpha \beta) \hat{\delta}_{i;t-s}, \tag{42}$$

which can be plugged into (6) to obtain the log-demand function $\ln c_{i;t}(p_{i;t})$, whose mixture components are:

$$\ln c_{i;t}|_{p_{i;t-s}^*} = \frac{1}{\sigma - 1} \left(\ln \frac{p_{i;t-s}^*}{P_{t-s}} - \sum_{k=1}^s \hat{\pi}_{t-s+k} \right) + \frac{1}{1 - \sigma} \ln \xi_{i;t} + \ln C_t$$

$$= \frac{1}{\sigma - 1} \left(\frac{1}{\sigma} \ln \bar{\xi} - (1 - \alpha \beta) \hat{\delta}_{i;t-s} \right) + \frac{1}{1 - \sigma} \ln \xi_{i;t} + \left(\frac{1 + \phi}{\phi + \theta} \hat{\Delta}_t + \bar{C} \right).$$
(43)

Note that each mixture component $\ln c_{i;t}|_{p_{i;t-s}^*}$ is a combination of normally distributed variables, and thus $\ln \xi_{i;t}$ and $\ln c_{i;t}|_{p_{i;t-s}^*}$ should be jointly normal. We denote their covariance matrix as:

$$\Sigma_{t-s} = \begin{pmatrix} \sigma_{\xi}^2 \\ \frac{\sigma_{\xi}^2}{1-\sigma} & V + \left(\frac{1+\phi}{\phi+\theta}\right)^2 \sigma_{\Delta}^2 \end{pmatrix}, \tag{45}$$

where
$$V = \left(\frac{1-\alpha\beta}{1-\sigma}\right)^2 \sigma_{\delta}^2 + \left(\frac{1}{1-\sigma}\right)^2 \sigma_{\xi}^2$$
.

The mutual information between two jointly normal random variables N, N' is given by:

$$I(N,N') = \frac{1}{2} \ln \left(\frac{Var[N]Var[N']}{|\Sigma_{N,N'}|} \right). \tag{46}$$

Additionally, as suggested by Kraskov, Stogbauer, & Grassberger (2004), mutual information is invariant under homeomorphism. Thus,

$$I(\xi_{i;t};c_{i;t}) \approx \sum_{s=0}^{\infty} (1-\alpha)\alpha^{s} I\left(\xi_{i;t};c_{i;t}|_{p_{i;t-s}^{*}}\right)$$
(47)

$$= \sum_{s=0} (1 - \alpha) \alpha^{s} I\left(\ln \xi_{i;t}; \ln c_{i;t}|_{p_{i;t-s}^{*}}\right)$$
(48)

$$= \frac{1}{2} \ln \left(\frac{\sigma_{\xi}^{2} \left(V + \left(\frac{1+\phi}{\phi+\theta} \right)^{2} \sigma_{\Delta}^{2} \right)}{\sigma_{\xi}^{2} \left(V + \left(\frac{1+\phi}{\phi+\theta} \right)^{2} \sigma_{\Delta}^{2} \right) - \left(\frac{\sigma_{\xi}^{2}}{1-\sigma} \right)^{2}} \right)$$
(49)

$$= \frac{1}{2} \ln \left(1 + \frac{\left(\frac{1}{1-\sigma}\right)^2 \sigma_{\zeta}^2}{\left(\frac{1-\alpha\beta}{1-\sigma}\right)^2 \sigma_{\delta}^2 + \left(\frac{1+\phi}{\phi+\theta}\right)^2 \sigma_{\Delta}^2} \right). \tag{50}$$

E Proof of Proposition 2

Proof. First, plug the policy rule $\hat{C}_t = 0$ into (15) and solve the difference equation for $\hat{\pi}_t$, with

$$\hat{\pi}_t = -\frac{1-\alpha}{\alpha} (1-\alpha\beta)(1+\phi)\hat{\Delta}_t. \tag{51}$$

It then follows that from (14),

$$\ln \frac{p_{i;t-s}^*}{p_{t-s}} = \frac{1}{\sigma} \ln \bar{\xi} - (1 - \alpha \beta)(1 + \phi) \hat{\Delta}_{t-s} - (1 - \alpha \beta) \hat{\delta}_{i;t-s}.$$
 (52)

Mixture components of the log-demand function then takes the following form:

$$\ln c_{i;t}|_{p_{i;t-s}^*} = \frac{1}{\sigma - 1} \left[\frac{1}{\sigma} \ln \bar{\xi} - (1 - \alpha \beta)(1 + \phi) \hat{\Delta}_{t-j} - (1 - \alpha \beta) \hat{\delta}_{t-j} \right]$$

$$+ \sum_{s=1}^{j} \frac{1 - \alpha}{\alpha} (1 - \alpha \beta)(1 + \phi) \hat{\Delta}_{t-s+k} + \frac{1}{1 - \sigma} \ln \xi_{i;t} + \ln \bar{C},$$
(54)

whose covariance matrix with $\ln \xi_{i;t}$ is:

$$\Sigma_{t-s} = \begin{pmatrix} \sigma_{\xi}^2 \\ \frac{\sigma_{\xi}^2}{1-\sigma} & V + (1+\phi)^2 \left(\frac{1-\alpha\beta}{1-\sigma}\right)^2 \left[1 + s\left(\frac{1-\alpha}{\alpha}\right)^2\right] \sigma_{\Delta}^2 \end{pmatrix}, \tag{55}$$

where $V = \left(\frac{1-\alpha\beta}{1-\sigma}\right)^2 \sigma_{\delta}^2 + \left(\frac{1}{1-\sigma}\right)^2 \sigma_{\xi}^2$. The mutual information between $\xi_{i;t}$ and $c_{i;t}|_{p_{i;t-s}^*}$ is then

$$MI(c_{i;t}|_{p_{i;t-s}^*};\xi_{i;t}) = \frac{1}{2}\ln\left(\frac{\sigma_{\xi}^2 \left[V + (1+\phi)^2 \left(\frac{1-\alpha\beta}{1-\sigma}\right)^2 \left[1 + s\left(\frac{1-\alpha}{\alpha}\right)^2\right] \sigma_{\Delta}^2\right]}{\sigma_{\xi}^2 \left[V + (1+\phi)^2 \left(\frac{1-\alpha\beta}{1-\sigma}\right)^2 \left[1 + s\left(\frac{1-\alpha}{\alpha}\right)^2\right] \sigma_{\Delta}^2\right] - \left(\frac{\sigma_{\xi}^2}{1-\sigma}\right)^2}\right)$$

$$= \frac{1}{2}\ln\left(1 + \frac{\sigma_{\xi}^2}{(1-\alpha\beta)^2 \sigma_{\delta}^2 + (1-\alpha\beta)^2 (1+\phi)^2 \left[1 + s\left(\frac{1-\alpha}{\alpha}\right)^2\right] \sigma_{\Delta}^2}\right).$$

$$(56)$$

$$(57)$$

F Proof of Proposition 3

Proof. Plugging the policy rule $\hat{R}_t = \rho \hat{\pi}_t$ into (15) and (16) gives

$$\hat{\pi}_t = \frac{-\theta}{\rho + \theta A} \frac{\phi + 1}{\phi + \theta} \hat{\Delta}_t, \tag{58}$$

$$\hat{C}_t = \frac{\phi + 1}{\phi + \theta} \left(\frac{\rho}{\rho + \theta A} \right) \hat{\Delta}_t, \tag{59}$$

where $A = \frac{\alpha}{1-\alpha} \frac{1}{\phi+\theta} \frac{1}{1-\alpha\beta}$.

It then follows that by (14),

$$\ln \frac{p_{i;t-s}^*}{P_{t-s}} = \ln \bar{\xi}^{\frac{1}{\bar{\sigma}}} - \frac{\alpha}{1-\alpha} \frac{\theta}{\rho + \theta A} \frac{\phi + 1}{\phi + \theta} \hat{\Delta}_{t-s} - (1-\alpha\beta) \hat{\delta}_{i;t-s}$$
 (60)

Mixture components of the log-demand function then takes the following form:

$$\ln c_{i;t}|_{p_{i;t-s}^*} = \frac{1}{\sigma - 1} \left(\ln \bar{\xi}^{\frac{1}{\sigma}} - \frac{\alpha}{1 - \alpha} \frac{\theta}{\rho + \theta A} \frac{\phi + 1}{\phi + \theta} \hat{\Delta}_{t-s} - (1 - \alpha \beta) \hat{\delta}_{i;t-s} + \frac{\theta}{\rho + \theta A} \frac{\phi + 1}{\phi + \theta} \sum_{k=1}^{j} \hat{\Delta}_{t-j+k} \right) + \frac{1}{1 - \sigma} \ln \xi_{i;t} + \frac{\phi + 1}{\phi + \theta} \left(\frac{\rho}{\rho + \theta A} \right) \hat{\Delta}_{t} + \bar{C},$$
(61)

whose covariance matrices with $\ln \xi_{i;t}$ are

$$\Sigma_{t} = \begin{pmatrix} \sigma_{\xi}^{2} \\ \frac{\sigma_{\xi}^{2}}{1-\sigma} & V + \left(\frac{\phi+1}{\phi+\theta}\right)^{2} \left(\frac{1}{\rho+\theta A}\right)^{2} \left(\rho + \theta \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}\right)^{2} \sigma_{\Delta}^{2} \end{pmatrix}$$
(62)

for flexible-price goods (s = 0) and

$$\Sigma_{t-s}|_{j\neq 0} = \begin{pmatrix} \sigma_{\xi}^{2} \\ \frac{\sigma_{\xi}^{2}}{1-\sigma} & V + \left(\frac{\phi+1}{\phi+\theta}\right)^{2} \left(\frac{1}{\rho+\theta A}\right)^{2} \left[\left(\rho + \frac{\theta}{\sigma-1}\right)^{2} + \left(\frac{\alpha}{1-\alpha}\frac{\theta}{1-\sigma}\right)^{2} + (s-1)\left(\frac{\theta}{1-\sigma}\right)^{2}\right] \sigma_{\Delta}^{2} \end{pmatrix}$$

$$(63)$$

for non-flexible-price goods (s>0) respectively. The mutual information between $\xi_{i;t}$ and $c_{i;t}|_{p_{i:t-s}^*}$ is then:

$$I\left(\xi_{i;t},c_{i;t}|_{p_{i;t}^*}\right)^{IT} = \frac{1}{2}\ln\left(1 + \frac{\sigma_{\xi}^2}{(1-\alpha\beta)^2\sigma_{\delta}^2 + (1-\sigma)^2\left(\frac{1+\phi}{\phi+\theta}\right)^2\left(\frac{\rho+\theta\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}{\rho+\theta A}\right)^2\sigma_{\Delta}^2}\right),\tag{64}$$

$$I\left(\xi_{i;t}, c_{i;t}|_{p_{i;t-s}^*}\right)^{IT} = \frac{1}{2}\ln\left(1 + \frac{\sigma_{\xi}^2}{\left(1 - \alpha\beta\right)^2 \sigma_{\delta}^2 + \left(\frac{1+\phi}{\phi+\theta}\right)^2 \left(\frac{\theta}{\rho+\theta A}\right)^2 B\sigma_{\Delta}^2}\right),\tag{65}$$

with
$$A = \frac{\alpha}{1-\alpha} \frac{1}{\phi+\theta} \frac{1}{1-\alpha\beta}$$
 and $B = \left[\left(\frac{(1-\sigma)\rho-\theta}{\theta} \right)^2 + \left(\frac{\alpha}{1-\alpha} \right)^2 + (s-1) \right].$

G Proof of Corollary 3.1

Proof. We begin the proof with several lemmas that are straightforward to derive.

$$\textbf{Lemma 1.} \ \frac{\partial I\left(\xi_{i;t};c_{i;t}|_{p_{i;t-s}^*}\right)^{IT}}{\partial \rho} \gtrapprox \ 0 \ \textit{if} \ A \lesseqgtr \frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}.$$

Proof. We note that (64) is decreasing in the second summation term in the denominator of the fraction. Taking the derivative and simplifying directly yields the result.

Lemma 2.
$$\forall s > 0$$
, $\rho_s^* \equiv \frac{\theta}{(1-\sigma)A+1} \left[A + \frac{1}{1-\sigma} \left[s + \left(\frac{\alpha}{1-\alpha} \right)^2 \right] \right]$ maximizes $I\left(\xi_{i;t}; c_{i;t} |_{p_{i;t-s}^*} \right)^{IT}$.

Proof. We note that (65) is decreasing in the denominator of the fraction. Taking first order conditions and verifying concavity of the objective yields the desired solution.

Lemma 3.
$$\frac{\partial \rho_s^*}{\partial \phi} > 0$$
, $\frac{\partial \rho_s^*}{\partial \theta} > 0$, $\frac{\partial \rho_s^*}{\partial \sigma} > 0$, $\frac{\partial \rho_s^*}{\partial \alpha} < 0$, $\frac{\partial \rho_s^*}{\partial \beta} < 0$, and $\frac{\partial \rho_s^*}{\partial s} > 0$.

Proof. These results follow directly from the solution of ρ_s^* .

Lemma 4. Let $\rho_{s,A \leq \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}}^*$ denote the policy coefficient that maximizes $I\left(\xi_{i;t}, c_{i;t}|_{p_{i;t-s}^*}\right)^{IT}$ when $A \leq \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}$. We have $\rho_{s,A < \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}}^* > \rho_{s,A > \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}}^*$.

Proof. Rearranging $A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}$ gives $\frac{1-\sigma}{(\phi+\theta)(1-\alpha\beta)}>1$. We can see that the direction of the inequality changes when ϕ,θ,σ increases and α,β decreases, ceteris peribus. $\rho_{s,A<\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*$ should then be greater than $\rho_{s,A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*$ according to lemma 3.

Lemma 5. Let $\rho_{A \leq \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}}^*$ denote the policy coefficient that maximizes $I\left(\xi_{i;t}, c_{i;t}\right)^{IT}$ when $A \leq \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}$. We have $\rho_{A < \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}}^* > \rho_{A > \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}}^*$.

Proof. For simplicity, we hereafter denote $I\left(\xi_{i;t},c_{i;t}|_{p_{i;t-s}^*}\right)^{IT}$ as $I(*)_s$. Since $I\left(\xi_{i;t},c_{i;t}\right)^{IT}$ does not have an analytical expression and therefore we cannot directly obtain its partial derivative, we first decompose $I\left(\xi_{i;t},c_{i;t}\right)^{IT}$ as:

$$I(\xi_{i;t}, c_{i;t})^{IT} = (1 - \alpha)I(*)_0 + \sum_{s=1}^{\infty} (1 - \alpha)\alpha^s I(*)_s$$
 (66)

$$\equiv (1 - \alpha)I(*)_0 + I(*)_{1,\infty}. \tag{67}$$

Lemma 6. Let $\rho_{1,\infty,A\leq \frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*$ be the policy coefficient that maximizes $I(*)_{1,\infty}$ when $A\leq \frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}$, then $\rho_{1,\infty,A<\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*>\rho_{1,\infty,A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*$.

Proof. By lemma 4 we know that $\rho_{s,A<\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^* > \rho_{s,A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^* \ \forall s>0$. Since $I(*)_{1,\infty}$ is a additive function of $I(*)_s$'s, we have $\rho_{1,\infty,A<\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^* > \rho_{1,\infty,A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*$.

According to lemma 1, $I(*)_0$ cannot be maximized if $A<\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}$; we then know from (67) that $\rho_{A<\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*>\rho_{1,\infty,A<\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*$. On the other hand, if $A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}$, lemma 1 tells us that $I(*)_0$ is maximized when $\rho=0$; thus (67) tells that $\rho_{A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*<\rho_{1,\infty,A>\frac{\alpha}{1-\alpha}\frac{1}{1-\sigma}}^*$. According to Claim 1, we then have:

$$\rho^*_{A < \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}} > \rho^*_{1,\infty,A < \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}} > \rho^*_{1,\infty,A > \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}} > \rho^*_{A > \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}}$$

By the above lemma we know that the policy maker should choose a higher policy coefficient if $A < \frac{\alpha}{1-\alpha} \frac{1}{1-\sigma}$, namely if $D(\phi, \theta, \sigma, \alpha, \beta) \equiv \frac{1-\sigma}{(\phi+\theta)(1-\alpha\beta)} < 1$. To infer how each parameter affects the policy coefficient ρ^* , it is then sufficient

39

to show how each parameter affects $D(\ldots)$ so that the inequality should be satisfied. We can easily see that $\frac{\partial D}{\partial \phi} < 0$, $\frac{\partial D}{\partial \theta} < 0$, $\frac{\partial D}{\partial \sigma} < 0$, $\frac{\partial D}{\partial \beta} > 0$, and $\frac{\partial D}{\partial \alpha} > 0$, which means that higher ϕ , θ , and σ lead to a higher policy coefficient, and higher β and α lead to a lower policy coefficient.